

#### **Lessard-Sams Outdoor Heritage Council**

#### ML 2022 Request for Funding

#### **General Information**

**Date:** 06/03/2021

Proposal Title: DNR St. Louis River Restoration Initiative Ph. 9

**Funds Requested: \$6,990,000** 

#### **Manager Information**

Manager's Name: Melissa Sjolund

Title: Habitat Coordinator

**Organization:** Minnesota Department of Natural Resources

Address: 525 Lake Ave S #415

City: Duluth, MN 55802

Email: melissa.sjolund@state.mn.us Office Number: (218) 302-3245

Mobile Number: Fax Number:

**Website:** https://www.dnr.state.mn.us/st-louis-river-restoration/index.html

#### **Location Information**

County Location(s): St. Louis.

#### Eco regions in which work will take place:

• Northern Forest

#### **Activity types:**

Restore

#### Priority resources addressed by activity:

Habitat

#### **Narrative**

#### **Abstract**

MNDNR's St. Louis River Restoration Initiative (SLRRI) is a collaborative program enhancing and restoring the St. Louis River estuary. This 12,000 acre estuary is a unique resource of statewide significance. SLRRI's vision for the estuary includes diverse, productive, and healthy aquatic and terrestrial ecosystems of the river and watershed.

MNDNR and MN Land Trust's SLRRI Phase 9 will restore an additional 95 acres of priority aquatic, wetland, and forested habitat for important fish, game, and SGCN. To date, the OHF has supported approximately 763 acres of SLRRI habitat restoration, leveraging over \$22 million in federal funding.

#### **Design and Scope of Work**

The SLRRI Phase 9 will restore and enhance priority habitats in the St. Louis River estuary. With LOSHC support, SLRRI has successfully developed and implemented critical projects in the estuary since 2014. SLRRI employs a collaborative approach using a network of resource managers, researchers, and key stakeholders. As partners in the SLRRI, the MNDNR and MN Land Trust have effectively and efficiently restored wetland, stream and open water aquatic habitats while leveraging significant federal support.

Minnesota DNR will continue to restore and enhance 95 acres and up to 23,300 feet of priority habitats identified in the 2002 Lower St. Louis River Habitat Plan and 2020 St. Louis River Area of Concern (AOC) Remedial Action Plan (RAP), with an emphasis on the following:

Perch Lake is a shallow sheltered bay that is isolated from the estuary by Minnesota Highway 23. The goal is to restore a hydrologic connection with the estuary and optimize bathymetry to improve water quality, promote diverse aquatic vegetation, and establish recreational boat access.

Mud Lake is a warm water fish and migratory bird habitat restoration project. Mud Lake is an estuarine bay and coastal wetland complex. It is degraded by legacy wood waste and a railroad causeway. The SLRRI team will work in close coordination with the MPCA, USEPA, and the City of Duluth to restore ecological function to support birds and aquatic life.

Kingsbury, Lower Knowlton, and Keene Creeks are trout stream restoration projects. These multi-partnered projects will enhance the creeks' connection to their floodplains, reduce sedimentation, restore trout habitat, remove barriers, and increase resiliency of estuary restoration efforts currently being completed with earlier OHF appropriations.

MN Land Trust will continue restoring avian habitat for globally and regionally important bird guilds in the St. Louis River Estuary Important Bird Area (SLR IBA). The current phase of the effort includes restoring 50 acres of coastal wetland habitat for birds. Restoration will be conducted in coastal wetlands, including both wet forest and emergent wetland habitats, focused primarily within the St. Louis River Natural Area in Duluth. Improvements will restore habitat conditions to be more attractive to migrating and breeding birds and other native wildlife communities. Proposed work in the forested wetlands includes underplanting in areas at risk from emerald ash borer. Work in the emergent wetlands includes recreating the historic ratio of water interspersed with emergent vegetation in locations now dominated by invasive species such as narrow-leaf cattail or reed canary grass.

MNDNR and MN Land Trust will continue to closely coordinate with SLRRI partners to integrate, prioritize, and develop additional fish and wildlife restoration projects to improve fish and wildlife populations throughout the estuary and surrounding watersheds. Work on project sites previously identified within the SLRRI program area will continue.

How does the proposal address habitats that have significant value for wildlife species of greatest conservation need, and/or threatened or endangered species, and list targeted species?

The 12,000-acre St. Louis River estuary, at the head of Lake Superior, is a unique Minnesota resource. It is the largest source of biological productivity to Lake Superior as well as the world's largest freshwater shipping port.

The combination of extensive wetlands, warmer waters, and the connection to Lake Superior resulted in it becoming the primary source of productivity for the western Lake Superior fishery and a critical flyway for waterfowl and other migratory birds. Nearly two-thirds of the estuary's native wetlands have been altered, eliminated, or impaired as a result of historic impacts of dredging, filling, and waste disposal associated with industrial activities. Although economic uses in the industrialized portion of the Estuary continue, many of the historic problems associated with waste disposal have been addressed through the Clean Water Act and subsequent actions. The proposed projects represent an opportunity to balance economic activities, while restoring the negative impacts of historic uses. Additionally, restorations will directly benefit SGCN and other species by improving habitat quality and quantity in strategic locations to maximize benefits to populations.

As the Outdoor Heritage Fund's 2009 25-year framework states, "Success in conservation will depend highly on leveraging traditional and other sources of conservation funding with available OHF funds and coordinating efforts with conservation partners." The proposed project is integrated with local, state, federal, tribal, and non-government partners that have worked together to advance projects and secure non-OHF funding of approximately 50% of the total cost. Minnesota's legacy funds are an integral part of the overall strategy to restore the health of this unique resource.

## What is the degree of timing/opportunistic urgency and why it is necessary to spend public money for this work as soon as possible?

Perch Lake and Mud Lake are the final AOC restoration projects lead by MNDNR that require additional funding to complete. Construction projects in the AOC are scheduled to be completed by 2024, making the St. Louis River AOC a priority to receive federal GLRI "Focus Area 1" support. As the AOC program reaches its end, the SLRRI is transitioning into the completion of additional critical work identified in the Habitat Plan and Lake Superior Lakewide Action and Management Plan (LAMP). Maintaining the current momentum will ensure continued support of the SLRRI program by those administering state, federal, and local funds directed towards habitat restoration outside of the AOC program.

## Describe how the proposal uses science-based targeting that leverages or expands corridors and complexes, reduces fragmentation or protects areas identified in the MN County Biological Survey:

Science-based targeting is used to identify, design, monitor, and ensure the quality of all SLRRI projects. This comes in the form of comprehensive planning, team-lead project development, and partnering with researchers and subject matter experts.

The MNDNR worked with many local, state, tribal, and federal resource professional as well as stakeholders to develop the Habitat Plan, a comprehensive science-based plan for protecting, restoring, and managing the estuary's fish and wildlife habitat. Partners developed the Habitat Plan to guide and prioritize restoration work, and it has been the foundation of the SLRRI.

While developing a Remedial Action Plan for the estuary, AOC partners used a source-stressor model to identify legacy impairments to the Estuary. The model identified conservation targets, stresses limiting those targets, and recommended actions to address the source of the stress. All project areas supported by Great Lakes Restoration Initiative funding also require the development of a Quality Assurance Project Plan to further ensure successful outcomes of the conservation actions.

Restoration Site Teams (RSTs) are developed for each implementation project to identify site-specific restoration targets and objectives. Natural resource managers, ecologists, biologists, and other partners associated with the estuary examine conceptual restoration project alternatives and assess and evaluate habitat benefits and trade-offs

between conceptual designs using both qualitative and quantitative measures of habitat value. Site-specific habitat needs and opportunities are also evaluated in the context of Estuary-wide restoration objectives and planned or completed projects. Knowledge transfer from previously completed OHF-funded projects is facilitated in RSTs by engaging local resource experts on multiple SLRRI projects.

Scientists from University of Minnesota, National Oceanic and Atmospheric Administration, U.S. Environmental Protection Agency, U.S. Fish & Wildlife Service, MNDNR, and MPCA continue to monitor and evaluate the Estuary's fish and wildlife populations and habitat to prioritize restoration projects, model expected outcomes of restoration alternatives, and evaluate restoration outcomes.

## Which two sections of the Minnesota Statewide Conservation and Preservation Plan are most applicable to this project?

- H5 Restore land, wetlands and wetland-associated watersheds
- H6 Protect and restore critical in-water habitat of lakes and streams

#### Which two other plans are addressed in this proposal?

- Lower St. Louis River Habitat Plan
- Minnesota's Wildlife Action Plan 2015-2025

#### Describe how your program will advance the indicators identified in the plans selected:

The Habitat Plan identifies conservation targets, strategies, and projects required to restore the estuary. Projects include fish habitat restoration at Keene and Kingsbury Creeks, deep water preservation and sheltered bay restoration at Mud and Perch Lakes, and restoration of natural drainage systems. Mud and Perch Lake restoration are also included as a Remedial Action Plan (RAP) management action required to remove the "loss of fish and wildlife habitat" impairment and delist the St. Louis River AOC.

Thirty-one Species of Greatest Conservation Need (SGCN) in the Minnesota Wildlife Action Plan and 16 SCGN as defined regionally and/or nationally by USFWS, are located within the SLR IBA (2018 data). Restoration will support conservation of these species through habitat enhancement.

#### Which LSOHC section priorities are addressed in this proposal?

#### **Northern Forest**

• Protect shoreland and restore or enhance critical habitat on wild rice lakes, shallow lakes, cold water lakes, streams and rivers, and spawning areas

# Describe how your program will produce and demonstrate a significant and permanent conservation legacy and/or outcomes for fish, game, and wildlife as indicated in the LSOHC priorities:

The SLRRI Phase 9 restoration efforts in the estuary will produce the diverse, productive, and healthy aquatic ecosystems that will make it one of the top fishing destinations in Minnesota. This is based on the unparalleled variety of angling opportunities these habitats provide. Few waters in Minnesota have the ability to host destination quality fishing for walleye, muskellunge, smallmouth bass, lake sturgeon, and black crappie. Restorations and enhanced management of the estuary will increase the number, size, and quality of fish SCGN and game fish species, as well as improve angler and other recreational access.

The estuary and the associated ridgeline is one of the most important migratory stopover sites and breeding areas

for birds along the Mississippi River and Great Lakes flyway. More than 130 species of birds (80% of bird species that occur in Minnesota) rely on the estuary and associated forest habitats for some portion of their life cycle. As described above, numerous marsh bird and land bird SCGN are expected to benefit from the 50 acres of avian habitat restoration.

One of the primary outcomes of the work described in this proposal will be habitat restoration and removal of barriers affecting more than 23,300 feet of stream shorelines. These shorelines will provide critical habitat to support all the "indicator species" described in that section.

#### What other fund may contribute to this proposal?

N/A

#### Does this proposal include leveraged funding?

Yes

#### **Explain the leverage:**

To date, the SLRRI program has secured \$22.1M in OHF funding and almost \$23M in non-OHF funds, a ratio of 50% in non-OHF funds.

MNDNR has a Partnership Agreement (attached) with USACE to design the Perch Lake project. The 65% federal cost share equals \$400,000 and was awarded to USACE by EPA using GLRI funds.

EPA awarded \$3.5M in GLRI funds to MNDNR to construct the Perch Lake project. \$1M from this award was identified as leverage in ML2018, the remainder (\$2.5M) is leveraged in this proposal.

The MNDNR and MN Land Trust have completed projects with many different agencies and organizations, who all share the goals of the SLRRI. The MPCA provides management support and technical expertise. The USEPA, NOAA, USFWS, USACE, and other federal and tribal agencies have provided funding, technical expertise, or in-kind services.

Per MS 97A.056, Subd. 24, Please explain whether the request is supplanting or is a substitution for any previous funding that was not from a legacy fund and was used for the same purpose.

Not applicable

#### **Non-OHF Appropriations**

| Year | Source                               | Amount      |
|------|--------------------------------------|-------------|
| 2011 | GLRI - Capacity funds                | \$800       |
| 2012 | NFWF/SOGL - Wild rice restoration    | \$160,000   |
| 2013 | GLRI - Chambers Grove restoration    | \$400,000   |
| 2013 | NFWF/SOGL - Knowlton Creek           | \$400,000   |
|      | restoration                          |             |
| 2013 | GLRI - Radio Tower Bay restoration   | \$1,500,000 |
| 2014 | GLRI via UACE Partnership - Chambers | \$130,000   |
|      | Grove restoration                    |             |
| 2014 | Clean Water Fund - Chambers Grove    | \$70,000    |
|      | restoration                          |             |
| 2012 | USFWS Cooperative Agreement -        | \$40,000    |
|      | Interstate Island Ph. 1 restoration  |             |
| 2015 | GLRI - Knowlton Creek restoration    | \$700,000   |
| 2017 | NRDA Settlement - Kingsbury Bay      | \$5,003,242 |
|      | restoration                          |             |

|      |  | HRE05       |
|------|--|-------------|
| 2017 | NRDA Settlement - Kingsbury Creek  | \$637,500   |
|      | restoration  |             |
| 2017 | GLRI - Kingsbury Bay and Grassy Point  | \$7,770,000 |
|      | restoration  |             |
| 2018 | GLRI - Perch Lake restoration  | \$3,512,000 |
| 2018 | GLRI via USACE Partnership - Perch   | \$400,000   |
|      | Lake restoration   |             |
| 2019 | GLRI - Interstate Island Ph. 2   | \$839,650   |
|      | restoration  |             |
| 2019 | Great Lakes Fish & Wildlife Restoration  | \$145,000   |
|      | Act - Interstate Island Ph. 2 restoration  |             |
| 2019 | Coastal Program (USFWS) - Interstate   | \$200,000   |
|      | Island Ph. 2 restoration   |             |
| 2019 | Coastal Program (NOAA) - Interstate  | \$5,200     |
|      | Island Ph. 2 restoration   |             |
| 2020 | GLRI - Avian forest habitat restoration  | \$65,000    |
| 2020 | Coastal Program (NOAA) - Interstate  | \$15,000    |
|      | Island Ph. 2 restoration   |             |
| 2020 | GLRI via USACE Partnership - Mud   | \$520,000   |
|      | The state of the s | ,           |

#### How will you sustain and/or maintain this work after the Outdoor Heritage Funds are expended?

Lake restoration

St. Louis River habitat restoration projects are designed to be maintained by the natural processes that define these systems. Barring catastrophic events, these projects will not require future adjustment, or clean-up.

MNDNR Duluth Area Fisheries manages the Lower St. Louis River through regular monitoring, assessment, and regulation. They partner with Wisconsin DNR, MN Pollution Control Agency, USEPA Great Lakes Toxicology and Ecology Lab, and NOAA's National Estuarine Research Reserve in the effort to monitor and address issues associated with the long-term maintenance of habitat restoration outcomes in the estuary.

Healthy and robust native plant communities are resistant to invasion by exotic species. If invasive species successfully establish on a site they can disrupt the food web of the native community and result in reduced populations of desirable native species. Restoration of native plant communities will inhibit the establishment of invasives, and MNDNR is partnered with the other entities described above to control them.

#### **Actions to Maintain Project Outcomes**

| Year      | Source of Funds                     | Step 1                                       | Step 2 | Step 3 |
|-----------|-------------------------------------|--|--------|--------|
| 2023-25   | GLRI (USEPA)                        | Post restoration monitoring (AOC sites only) | -      | -      |
| All years | Fish & Wildlife Game<br>& Fish fund | Regular<br>Surveys/monitoring                | -      | -      |
| All years | WDNR, MPCA, USEPA,<br>NOAA          | Long-term monitoring at specific sites       | -      | -      |

#### Identify indicator species and associated quantities this habitat will typically support:

The proposed projects restore approximately 95 wetland acres, supporting the following indicator species:

- Mallards = 38 (based on one per 2.47 wetland acres, noting that upland habitat for nesting is also needed)
- Trumpeter Swans = 2 pairs (based on one pair per 150 acres, and considering the total 300-ac Mud Lake wetland complex)

Trout (all species) serve as indicator species for regional trout streams while Walleye, Muskellunge, and Northern Pike are indicator species for lakes. The estimates below are based on population averages calculated for total project areas of 95 wetland and access improvements to 12 northeast MN trout stream acres. These averages are

generated from available data and published sources, and do not capture the variability inherent in aquatic populations. Natural populations, including healthy populations with good habitat, vary among locations, and also rise and fall within lakes and rivers.

- Trout (all species) = 480 lbs
- Walleye = 190 adults
- Muskellunge = 19 adults
- Northern Pike = 900 adults

## How will the program directly involve, engage, and benefit BIPOC (Black, Indigenous, People of Color) and diverse communities:

West Duluth, where most of our restoration work takes place, has had greater impairments to the environment and tends to have a higher proportion of low income and BIPOC residents compared to Duluth as a whole. Native Americans and Hmong residents tend to be highly represented as shore fishing and local angling user groups in the estuary. Improving the estuary resources provides direct and meaningful benefits to residents in these comparatively low-income neighborhoods and user groups.

Much of the SLRRI work is done in close coordination with the Fond du Lac Band of Lake Superior Chippewa and the 1854 Treaty Authority to ensure that tribal issues are prioritized, Traditional Ecological Knowledge is integrated, and restoration projects benefit the native people living near the estuary and that continue to rely on it for traditional cultural uses as well as contemporary recreational pursuits.

The SLRRI team is also leading a Landscape Conservation Design (LCD) planning process that involves a large number of groups and organizations with an interest in the St. Louis River estuary and surrounding watersheds. The LCD approach explicitly identifies and includes multiple perspectives, encompassing ecological integrity, community health, and economic development. The LCD process will connect resource managers to BIPOC organizations as we work collaboratively towards a sustainable St. Louis River landscape.

DNR's OHF projects aim to serve all Minnesotans. At the same time, we are bringing more focus in all our work to BIPOC and diverse communities. The Minnesota DNR has adopted advancing diversity, equity and inclusion (DEI) as a key priority in its 2020-22 strategic plan. The plan focuses on increasing the cultural competence of our staff, creating a workforce that is reflective of Minnesota, continuing to strengthen tribal consultation and building partnerships with diverse communities.

The OHF funds high quality habitat projects that provide ecosystem services like clean water and carbon sequestration that support environmental justice. OHF also supports public access and recreational opportunities on these lands. OHF projects and outcomes benefit BIPOC and diverse communities through recreational opportunities that are close-to-home, culturally responsive and accessible to Minnesotans with disabilities.

#### **Activity Details**

#### Requirements

If funded, this proposal will meet all applicable criteria set forth in MS 97A.056? Yes

Will restoration and enhancement work follow best management practices including MS 84.973 Pollinator Habitat Program?

Yes

Is the restoration and enhancement activity on permanently protected land per 97A.056, Subd 13(f), tribal lands, and/or public waters per MS 103G.005, Subd. 15?

Yes

#### Where does the activity take place?

- County/Municipal
- Public Waters

#### **Land Use**

Will there be planting of any crop on OHF land purchased or restored in this program?

No

#### **Other OHF Appropriation Awards**

Have you received OHF dollars in the past through LSOHC?

Yes

| Approp<br>Year | Approp<br>Amount<br>Received | Amount<br>Spent to<br>Date | Leverage<br>Reported in<br>AP | Leverage<br>Realized to<br>Date | Acres<br>Affected in<br>AP | Acres<br>Affected to<br>Date | Complete/Final<br>Report<br>Approved? |
|----------------|------------------------------|----------------------------|-------------------------------|---------------------------------|----------------------------|------------------------------|---------------------------------------|
| 2020           | \$2,280,000                  | -                          | -                             | -                               | 35                         | 0                            | No                                    |
| 2019           | \$3,777,000                  | -                          | \$1,137,500                   | \$1,482,500                     | 33                         | 5                            | No                                    |
| 2018           | \$2,013,000                  | \$731,900                  | -                             | \$840,000                       | 36                         | 10                           | No                                    |
| 2017           | \$3,392,000                  | \$3,295,200                | \$1,500,000                   | \$6,700,000                     | 192                        | 20                           | No                                    |
| 2016           | \$2,707,000                  | \$2,707,000                | \$2,000,000                   | \$5,000,000                     | 40                         | 67                           | Yes                                   |
| 2014           | \$2,290,000                  | \$2,290,000                | \$1,369,000                   | \$1,600,000                     | 52                         | 38                           | Yes                                   |
| 2012           | \$3,668,900                  | \$3,668,900                | \$2,029,000                   | \$2,800,800                     | 208                        | 208                          | Yes                                   |

#### Timeline

| Activity Name  | <b>Estimated Completion Date</b> |
|--|----------------------------------|
| MLT Coastal Marsh Restorations   | June 2026                        |
| Project prioritization, integration, and development; sitespecific coordination                              | June 2027                        |
| Kingsbury Creek – Reduce sedimentation, restore coldwater fisheries habitat and enhance recreational fishing | December 2022                    |
| Mud Lake – Enhance hydrologic connection, remove legacy wood waste and restore ecological functions          | December 2023                    |
| Keene Creek – Reduce sedimentation, restore cold-water fisheries habitat and enhance recreational fishing    | December 2023                    |
| Lower Knowlton Creek – Remove fish passage barrier and restore a natural stream channel                      | December 2023                    |
| Perch Lake - Enhance hydrologic connection, establish optimal bathymetry                                     | December 2022                    |

#### Budget

#### **Grand Totals Across All Partnerships**

| Item                  | Funding Request | Antic. Leverage | Leverage Source  | Total       |
|-----------------------|-----------------|-----------------|------------------|-------------|
| Personnel             | \$840,000       | -               | -                | \$840,000   |
| Contracts             | \$4,700,000     | \$2,900,000     | GLRI (2 sources) | \$7,600,000 |
| Fee Acquisition w/    | -               | -               | -                | -           |
| PILT                  |                 |                 |                  |             |
| Fee Acquisition w/o   | -               | -               | -                | -           |
| PILT                  |                 |                 |                  |             |
| Easement Acquisition  | -               | -               | -                | -           |
| Easement              | -               | -               | -                | -           |
| Stewardship           |                 |                 |                  |             |
| Travel                | \$5,500         | -               | -                | \$5,500     |
| Professional Services | \$1,280,000     | -               | -                | \$1,280,000 |
| Direct Support        | \$133,500       | -               | -                | \$133,500   |
| Services              |                 |                 |                  |             |
| DNR Land Acquisition  | -               | -               | -                | -           |
| Costs                 |                 |                 |                  |             |
| Capital Equipment     | -               | -               | -                | -           |
| Other                 | \$25,000        | -               | -                | \$25,000    |
| Equipment/Tools       |                 |                 |                  |             |
| Supplies/Materials    | \$6,000         | -               | -                | \$6,000     |
| DNR IDP               | -               | -               | -                | -           |
| Grand Total           | \$6,990,000     | \$2,900,000     | -                | \$9,890,000 |

#### **Partner: MN DNR**

#### Totals

| Item                          | Funding Request | Antic. Leverage | Leverage Source  | Total       |
|-------------------------------|-----------------|-----------------|------------------|-------------|
| Personnel                     | \$650,000       | -               | -                | \$650,000   |
| Contracts                     | \$1,500,000     | \$2,900,000     | GLRI (2 sources) | \$4,400,000 |
| Fee Acquisition w/<br>PILT    | -               | -               | -                | -           |
| Fee Acquisition w/o<br>PILT   | -               | -               | -                | -           |
| Easement Acquisition          | -               | -               | -                | -           |
| Easement<br>Stewardship       | -               | -               | -                | -           |
| Travel                        | \$5,000         | -               | -                | \$5,000     |
| Professional Services         | \$1,260,000     | -               | -                | \$1,260,000 |
| Direct Support<br>Services    | \$82,200        | -               | -                | \$82,200    |
| DNR Land Acquisition<br>Costs | -               | -               | -                | -           |
| Capital Equipment             | -               | -               | -                | -           |
| Other<br>Equipment/Tools      | \$20,000        | -               | -                | \$20,000    |
| Supplies/Materials            | \$5,000         | -               | -                | \$5,000     |
| DNR IDP                       | -               | -               | -                | -           |
| <b>Grand Total</b>            | \$3,522,200     | \$2,900,000     | -                | \$6,422,200 |

#### Personnel

| Position    | Annual FTE | Years<br>Working | Funding<br>Request | Antic.<br>Leverage | Leverage<br>Source | Total     |
|-------------|------------|------------------|--------------------|--------------------|--------------------|-----------|
| EWR Project | 0.5        | 3.0              | 180000             | -                  | -                  | \$180,000 |
| Manager     |            |                  |                    |                    |                    |           |
| FAW OAS     | 0.7        | 3.0              | 155000             | -                  | -                  | \$155,000 |
| EWR         | 0.2        | 3.0              | 90000              | -                  | -                  | \$90,000  |
| Supervisor  |            |                  |                    |                    |                    |           |
| FAW Project | 0.7        | 3.0              | 225000             | -                  | -                  | \$225,000 |
| Manager     |            |                  |                    |                    |                    |           |

#### **Partner: MN Land Trust**

#### **Totals**

| Item                  | Funding Request | Antic. Leverage | Leverage Source | Total       |
|-----------------------|-----------------|-----------------|-----------------|-------------|
| Personnel             | \$190,000       | 1               | -               | \$190,000   |
| Contracts             | \$3,200,000     | -               | -               | \$3,200,000 |
| Fee Acquisition w/    | -               | -               | -               | -           |
| PILT                  |                 |                 |                 |             |
| Fee Acquisition w/o   | -               | -               | -               | -           |
| PILT                  |                 |                 |                 |             |
| Easement Acquisition  | -               | -               | -               | -           |
| Easement              | -               | -               | -               | -           |
| Stewardship           |                 |                 |                 |             |
| Travel                | \$500           | -               | -               | \$500       |
| Professional Services | \$20,000        | -               | -               | \$20,000    |
| Direct Support        | \$51,300        | -               | -               | \$51,300    |
| Services              |                 |                 |                 |             |
| DNR Land Acquisition  | -               | -               | -               | -           |
| Costs                 |                 |                 |                 |             |
| Capital Equipment     | 1               | -               | -               | -           |
| Other                 | \$5,000         | -               | -               | \$5,000     |
| Equipment/Tools       |                 |                 |                 |             |
| Supplies/Materials    | \$1,000         | -               | -               | \$1,000     |
| DNR IDP               | -               | -               | -               | -           |
| <b>Grand Total</b>    | \$3,467,800     | -               | -               | \$3,467,800 |

#### Personnel

| Position          | Annual FTE | Years<br>Working | Funding<br>Request | Antic.<br>Leverage | Leverage<br>Source | Total     |
|-------------------|------------|------------------|--------------------|--------------------|--------------------|-----------|
| Restoration staff | 0.5        | 4.0              | 190000             | -                  | -                  | \$190,000 |

**Amount of Request:** \$6,990,000 **Amount of Leverage:** \$2,900,000

Leverage as a percent of the Request: 41.49%

**DSS + Personnel:** \$973,500

As a % of the total request: 13.93%

**Easement Stewardship: -**

As a % of the Easement Acquisition: -

#### Describe and explain leverage source and confirmation of funds:

MNDNR has a Partnership Agreement with USACE to design the Perch Lake project. The 65% federal share (\$400k, GLRI) is secured. EPA awarded \$3.5M in GLRI funds to construct the Perch Lake project. \$1M was identified as leverage in ML2018, the remainder (\$2.5M) is leveraged in this proposal.

#### Does this proposal have the ability to be scalable?

Yes

#### If the project received 70% of the requested funding

**Describe how the scaling would affect acres/activities and if not proportionately reduced, why?** Completely funding the construction/administration of Perch Lake would be prioritized, with the remaining parcel budgets and acres scaled proportionate to the remaining funds.

## Describe how personnel and DSS expenses would be adjusted and if not proportionately reduced, why?

Personnel/DSS expenses would reduce to 70-85% of the requested amount, prioritizing Perch Lake. Getting projects to being construction-ready and overseeing construction requires the largest investment of staff time. Staff time spent on advancing the SLRRI program as a whole and developing future projects would be most reduced.

#### If the project received 50% of the requested funding

# Describe how the scaling would affect acres/activities and if not proportionately reduced, why? The Perch Lake budget and construction would be reduced the least (to 70-85% of requested amount). Restoration work may be scaled, or additional funds acquired to implement the full project. Further construction delays at Perch Lake would be likely. The remaining parcel budgets would be proportionally scaled and potentially delayed.

## Describe how personnel and DSS expenses would be adjusted and if not proportionately reduced, why?

Personnel/DSS expenses would be reduced to 50-70% of the requested amount. Getting projects to the point of being construction-ready requires the largest investment of staff time. Staff time spent on advancing the SLRRI program as a whole and developing future projects would be most reduced.

#### **Personnel**

#### Has funding for these positions been requested in the past?

Yes

## Please explain the overlap of past and future staffing and position levels previously received and how that is coordinated over multiple years?

FTEs listed in the proposal are based on the current MNDNR SLRRI staffing plan and are an estimate of the personnel time required to deliver the grant outputs included in this proposal and advance the overall mission of the SLRRI. An array of staff may work on projects to complete deliverables and manage the grant. MLT's basis for billing is the individual Protection or Restoration project we work on, ensuring allocation to the appropriate grant award. MLT also uses timesheet based accounting ensuring only those personnel funds actually expended are used to achieve the goals of the grant. Time involving coordination among projects is billed proportionately. Personnel funds are generally coordinated to spend down oldest funds first.

#### **Contracts**

#### What is included in the contracts line?

MNDNR budget: contracts for engineering and design, construction, and construction administration and quality control oversight

MLT budget: contracts for marine construction and invasive species control.

#### **Travel**

#### Does the amount in the travel line include equipment/vehicle rental?

No

### Explain the amount in the travel line outside of traditional travel costs of mileage, food, and lodging ${\it NA}$

I understand and agree that lodging, meals, and mileage must comply with the current MMB Commissioner Plan:

Yes

#### **Direct Support Services**

How did you determine which portions of the Direct Support Services of your shared support services is direct to this program?

MNDNR Process: Used Direct and Necessary calculator provided by DNR OHF staff.

MLT Process: In a process that was approved by the DNR on March 17, 2017, we determined our direct support services rate to be 27%. The rate represents the relationship of indirect costs to direct costs and is fully explained in materials submitted to the DNR. The calculations are based on the most recent audited financial statements that were available at the time. We will apply the approved rate to personnel expenses funded by the grant.

#### **Other Equipment/Tools**

#### Give examples of the types of Equipment and Tools that will be purchased?

The Equipment and Tools budget line includes field and safety equipment or tools, space rental, and utilities.

#### **Federal Funds**

Do you anticipate federal funds as a match for this program?

Yes

Are the funds confirmed?

Yes

• Cash: \$2,900,000

Is Confirmation Document attached?

Yes

#### **Output Tables**

#### **Acres by Resource Type (Table 1)**

| Type                                     | Wetland | Prairie | Forest | Habitat | <b>Total Acres</b> |
|--|---------|---------|--------|---------|--------------------|
| Restore                                  | 0       | 0       | 0      | 95      | 95                 |
| Protect in Fee with State PILT Liability | 0       | 0       | 0      | 0       | 0                  |
| Protect in Fee w/o State PILT Liability  | 0       | 0       | 0      | 0       | 0                  |
| Protect in Easement                      | 0       | 0       | 0      | 0       | 0                  |
| Enhance                                  | 0       | 0       | 0      | 0       | 0                  |
| Total                                    | 0       | 0       | 0      | 95      | 95                 |

#### **Total Requested Funding by Resource Type (Table 2)**

| Type                                     | Wetland | Prairie | Forest | Habitat     | Total Funding |
|--|---------|---------|--------|-------------|---------------|
| Restore                                  | -       | -       | 1      | \$6,990,000 | \$6,990,000   |
| Protect in Fee with State PILT Liability | -       | -       | -      | -           | -             |
| Protect in Fee w/o State PILT Liability  | -       | -       | 1      | -           | -             |
| Protect in Easement                      | -       | -       | -      | -           | -             |
| Enhance                                  | -       | -       | 1      | -           | 1             |
| Total                                    | -       | -       | -      | \$6,990,000 | \$6,990,000   |

#### **Acres within each Ecological Section (Table 3)**

| Туре  | Metro/Urban | Forest/Prairie | SE Forest | Prairie | N. Forest | Total Acres |
|---|-------------|----------------|-----------|---------|-----------|-------------|
| Restore                                     | 0           | 0              | 0         | 0       | 95        | 95          |
| Protect in Fee with State<br>PILT Liability | 0           | 0              | 0         | 0       | 0         | 0           |
| Protect in Fee w/o State<br>PILT Liability  | 0           | 0              | 0         | 0       | 0         | 0           |
| Protect in Easement                         | 0           | 0              | 0         | 0       | 0         | 0           |
| Enhance                                     | 0           | 0              | 0         | 0       | 0         | 0           |
| Total                                       | 0           | 0              | 0         | 0       | 95        | 95          |

#### **Total Requested Funding within each Ecological Section (Table 4)**

| Туре  | Metro/Urban | Forest/Prairie | SE Forest | Prairie | N. Forest   | Total<br>Funding |
|---|-------------|----------------|-----------|---------|-------------|------------------|
| Restore                                     | -           | -              | -         | -       | \$6,990,000 | \$6,990,000      |
| Protect in Fee with State<br>PILT Liability | -           | -              | -         | -       | -           | -                |
| Protect in Fee w/o State<br>PILT Liability  | -           | -              | -         | -       | -           | -                |
| Protect in Easement                         | -           | -              | -         | -       | -           | -                |
| Enhance                                     | -           | -              | -         | -       | -           | -                |
| Total                                       | -           | -              | -         | -       | \$6,990,000 | \$6,990,000      |

#### **Average Cost per Acre by Resource Type (Table 5)**

| Type                                     | Wetland | Prairie | Forest | Habitat  |
|--|---------|---------|--------|----------|
| Restore                                  | -       | -       | -      | \$73,578 |
| Protect in Fee with State PILT Liability | -       | -       | -      | -        |
| Protect in Fee w/o State PILT Liability  | -       | -       | -      | -        |
| Protect in Easement                      | -       | -       | -      | -        |
| Enhance                                  | -       | -       | -      | -        |

#### **Average Cost per Acre by Ecological Section (Table 6)**

| Туре  | Metro/Urban | Forest/Prairie | SE Forest | Prairie | N. Forest |
|---|-------------|----------------|-----------|---------|-----------|
| Restore                                     | -           | -              | -         | 1       | \$73,578  |
| Protect in Fee with State<br>PILT Liability | -           | -              | -         | -       | -         |
| Protect in Fee w/o State                    | -           | -              | -         | -       | -         |

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| PILT Liability      |   |   |   |   |   |
|---------------------|---|---|---|---|---|
| Protect in Easement | - | - | - | - | - |
| Enhance             | - | - | - | - | - |

#### **Target Lake/Stream/River Feet or Miles**

26800 ft

#### **Outcomes**

#### Programs in the northern forest region:

• Healthy populations of endangered, threatened, and special concern species as well as more common species ~ *Program monitoring conducted by others will evaluate the response of indicator species at project sites.* 

#### **Parcels**

#### Sign-up Criteria?

No

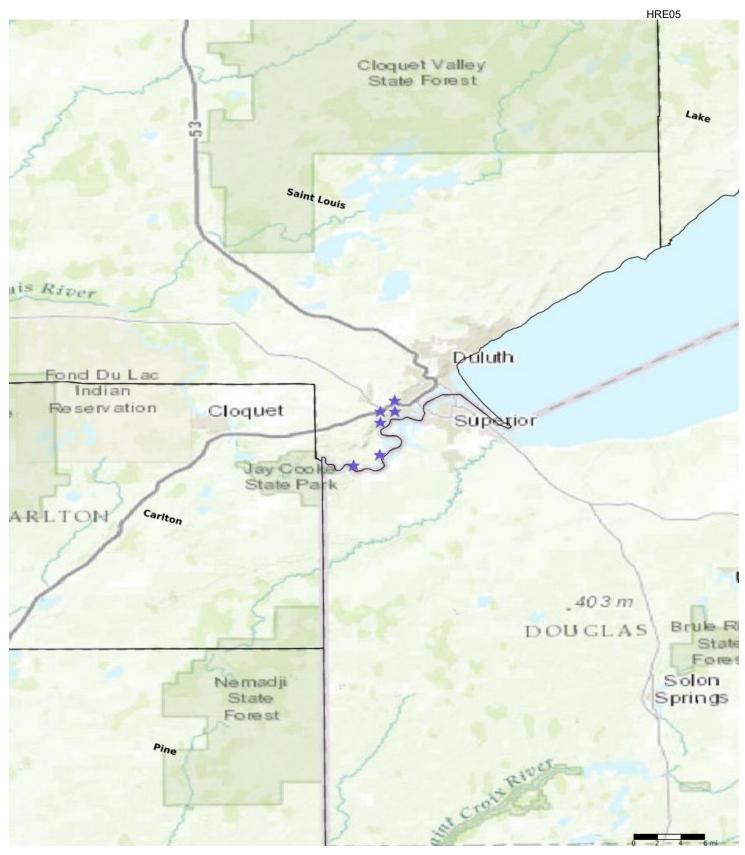
#### Explain the process used to identify, prioritize, and select the parcels on your list:

The SLRRI is a partner to the Great Lakes Restoration Initiative (GLRI) and the Area of Concern (AOC) Process. As such, there is a Remedial Action Plan that identifies projects that need to be completed in order to delist the AOC. The list of actions was developed by a broad group of partner agencies and groups. The MNDNR was identified as the Agency Lead on several of the projects on the action item list, and has prioritized these projects for funding in previous proposals. Perch Lake and Mud Lake are MNDNR's final AOC project that are not fully funded; therefore, funding these projects is prioritized in order to complete construction projects by 2024.

Apart from the AOC delisting process, additional work identified in the Lower St. Louis River Habitat Plan and the Lake Superior Lakewide Action and Management Plan will need to be completed to achieve the full habitat restoration potential of the estuary and surrounding watersheds. Continued progress on non-AOC projects may be re-scaled, but remains critical to demonstrate to our Partners, including the federal GLRI, that the state is committed to continued success in the estuary, and to increase resiliency to protect previous investments.

#### **Restore / Enhance Parcels**

| Name   | County    | TRDS     | Acres | Est Cost    | Existing<br>Protection |
|--|-----------|----------|-------|-------------|------------------------|
| Perch Lake (3,500 ft river shoreline)  | St. Louis | 04815209 | 9     | \$2,300,000 | Yes                    |
| Mud Lake (10,000 ft river shoreline)   | St. Louis | 04815202 | 36    | \$2,600,000 | Yes                    |
| Lower Knowlton Creek (5,500 ft stream)   | St. Louis | 04915223 | 0     | \$0         | Yes                    |
| Kingsbury Creek Channel Restoration (1,300 ft stream)                          | St. Louis | 04915214 | 0     | \$0         | Yes                    |
| Keene Creek Channel (6,500 ft stream)  | St. Louis | 04915212 | 0     | \$0         | Yes                    |
| Coastal marsh avian habitat restoration - various parcels in Duluth (centroid) | St. Louis | 04915213 | 50    | \$1,000,000 | Yes                    |



Protect in Easement
Protect in Fee with PILT
Protect in Fee W/O PILT
Restore
Enhance
Other

Parcel Map DNR St. Louis River Restoration Initiative Ph. 9 (Data Generated From Parcel List)

## Lessard-Sams Outdoor Heritage Council Fiscal Year 2023/ ML 2022 Request for Funding

#### DNR St. Louis River Restoration Initiative Ph. 9 - Proposal Illustration

MNDNR's St. Louis River Restoration Initiative (SLRRI) is a collaborative program enhancing and restoring the St. Louis River estuary. This 12,000 acre estuary is a unique, valuable resource of statewide significance. SLRRI's vision for the estuary includes diverse, productive, and healthy aquatic and terrestrial ecosystems of the river and watershed. MNDNR and MN Land Trust's SLRRI Phase 9 will restore an additional 95 acres of priority aquatic, wetland and forested habitat for important fish, game and SGCN. To date, the Outdoor Heritage Fund has supported approximately 763 acres of estuary habitat restoration and leveraged over \$22 million in federal funding.

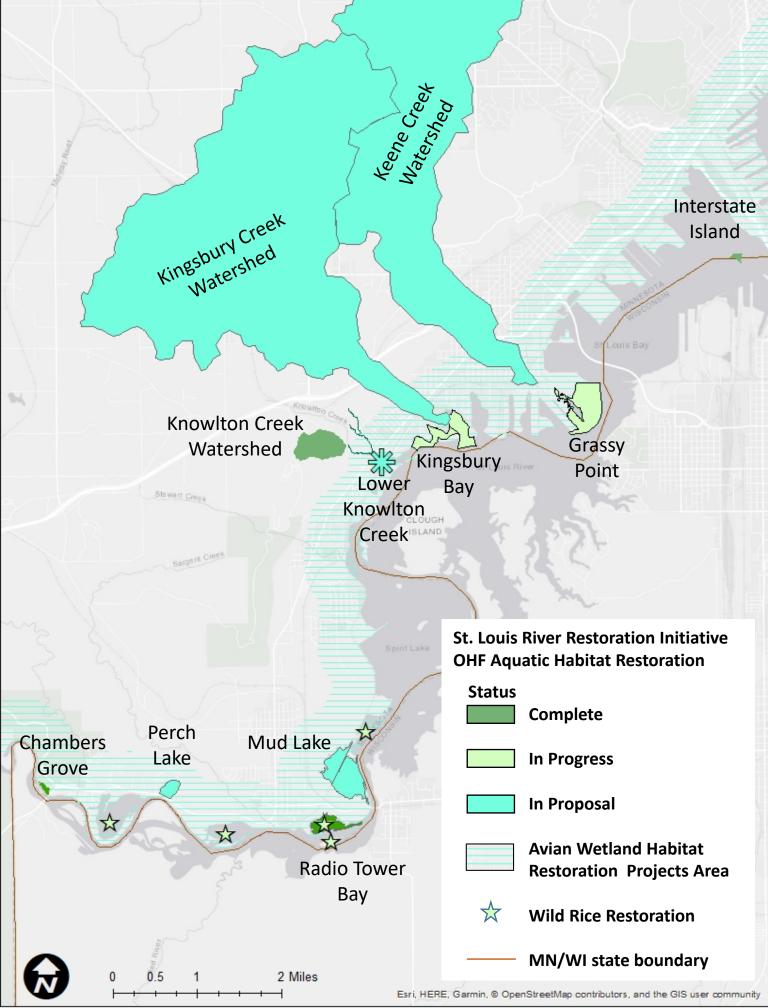
#### **Proposed Projects**:

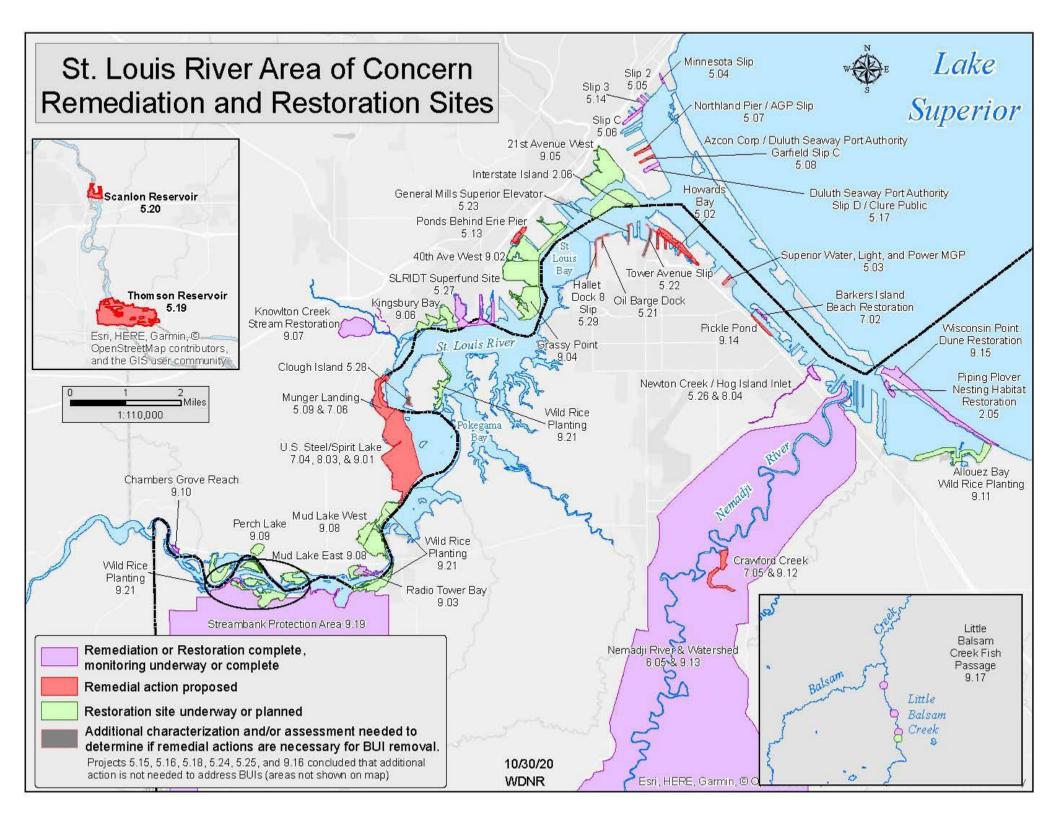
| Project                                 | Total<br>Acres | Estimated<br>Completion | Outcome   |
|---|----------------|-------------------------|---|
| Kingsbury Creek                         | 5              | December 2022           | Reduce sedimentation, restore cold-water fisheries habitat and enhance recreational fishing |
| Perch Lake                              | 30             | December 2022           | Enhance hydrologic connection, create optimal bathymetry, and restore ecological functions  |
| Mud Lake                                | 130            | December 2023           | Enhance hydrologic connection, remove legacy wood waste and restore ecological functions    |
| Keene Creek                             | 10             | December 2023           | Reduce sedimentation, restore cold-water fisheries habitat and enhance recreational fishing |
| Lower Knowlton Creek                    | 1              | December 2023           | Remove fish passage barrier and restore a natural stream channel                            |
| Coastal marsh avian habitat restoration | 75             | June 2026               | Restore coastal marsh habitat to attract migrating and breeding birds                       |
| Total                                   | 251*           | ·                       |   |

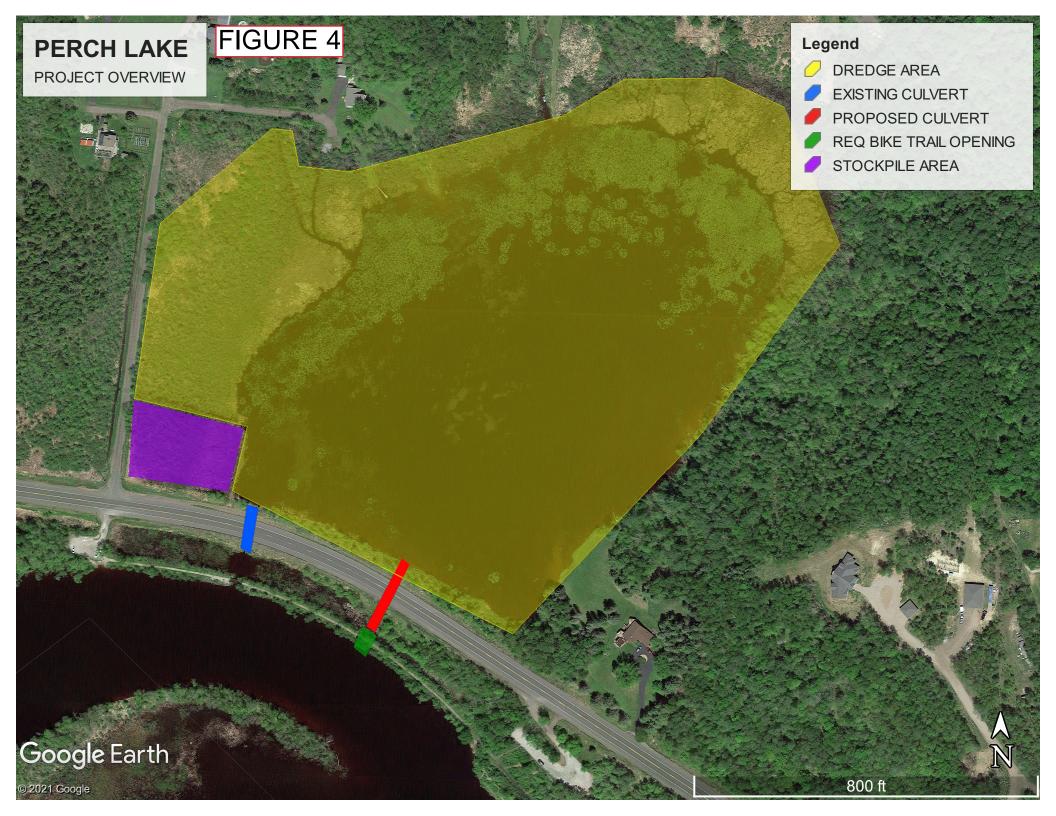
<sup>\*</sup>Total Acres includes acreage accounted for in this proposal and in prior approved awards to reflect entire project area.

#### Past support from the OHF has been applied to many projects critical to restoring estuary fish and wildlife habitat including:

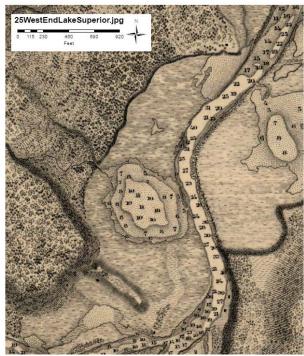
| Project                          | Acres | Status      | Outcome  |
|----------------------------------|-------|-------------|--|
| Radio Tower Bay                  | 30    | Completed   | Wood waste removed from estuary wetland                                |
| Chambers Grove                   | 7     | Completed   | Sturgeon and walleye Spawning habitat improvement                      |
| Wild Rice                        | 163   | In progress | Restoring historic wild rice beds                                      |
| Interstate Island WMA (Phase 1)  | 2     | Completed   | Restored critical tern nesting habitat                                 |
| Interstate Island WMA (Phase 2)  | 5     | Completed   | Piping Plover and Common Tern critical habitat restoration & expansion |
| Knowlton Creek                   | 43    | Completed   | Restored cold-water trout stream                                       |
| Kingsbury Bay                    | 80    | In Progress | Restore sheltered bay (sedimentation)                                  |
| Grassy Point                     | 150   | In Progress | Restore sheltered bay (wood waste and sedimentation)                   |
| Forest avian habitat restoration | 100   | In Progress | Improve forest timber stands to benefit migratory and breeding birds   |
| Total                            | 580   |             |  |



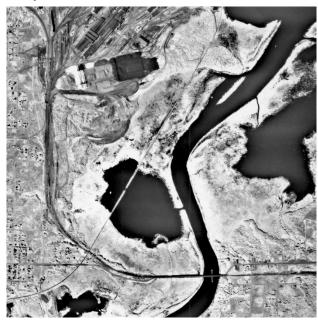




#### Map of Mud Lake in 1861



Air photo of Mud Lake in 1961



**Mud Lake Preferred Alternative (concept design).** Causeway retained for rail with a southern opening and new northern opening to optimize water flow.

