



Lessard-Sams Outdoor Heritage Council

Laws of Minnesota 2018 Accomplishment Plan

General Information

Date: 11/29/2021

Project Title: Fisheries Habitat Protection on Strategic North Central Minnesota Lakes - Phase IV

Funds Recommended: \$2,801,000

Legislative Citation: ML 2018, Ch. 208, Art. 1, Sec. 2, subd 5(c)

Appropriation Language: \$2,801,000 the second year is to the commissioner of natural resources for agreements to acquire lands in fee and permanent conservation easements to sustain healthy fish habitat on coldwater lakes in Aitkin, Cass, Crow Wing, and Hubbard Counties. Of this amount, \$1,005,000 is to the Leech Lake Area Watershed Foundation and \$1,796,000 is to Minnesota Land Trust. Up to \$120,000 to Minnesota Land Trust is for establishing a monitoring and enforcement fund as approved in the accomplishment plan and subject to Minnesota Statutes, section 97A.056, subdivision 17. A list of acquisitions must be provided as part of the required accomplishment plan.

Additional Legislative Changes: ML 2021, First Sp Session, Ch. 1, Art. 1, Sec. 2, Subd. 10 Carryforwards (b) The availability of the appropriations for the following projects is extended to June 30, 2023: (9) Laws 2018, chapter 208, article 1, section 2, subdivision 5, paragraph (c), for Fisheries Habitat Protection on Strategic North Central Minnesota Lakes - Phase IV;

Manager Information

Manager's Name: Annie Knight

Title: Grants Manager & Conservation Specialist

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Location Information

County Location(s): Cass, Hubbard, Aitkin and Crow Wing.

Eco regions in which work will take place:

- Northern Forest

Activity types:

- Protect in Easement
- Protect in Fee

Priority resources addressed by activity:

- Habitat

Narrative

Abstract

The Leech Lake Area Watershed Foundation in partnership with the Minnesota Land Trust will protect high priority critical fish habitat and the surrounding watersheds on 30 tullibee "refuge" lakes by securing conservation easements and fee title acquisitions. We will permanently protect approximately 485 acres and 1 miles of shoreland in total. If a lake's watershed has less than 25% land disturbance, the lake has a high probability to maintain clean water and healthy lake ecosystem. State reports indicate this region could experience significant water quality and fisheries degradation in the coming decades without direct conservation action.

Design and Scope of Work

Sustaining a strong angling heritage revolves largely around protecting fisheries habitat. Resurging shoreland development pressures and looming climate change are direct threats to Minnesota lakes' ecology. This project will focus on fisheries habitat protection on lakes that have the best biological integrity for a sustained sport fishery. Our protection efforts are focused on tullibee (aka cisco) a preferred forage fish of walleye, northern pike, muskellunge and lake trout. They require cold, well oxygenated waters, a condition most common in lakes with deep water and healthy watersheds. Minnesota DNR Fisheries researchers studied tullibee lakes and designated 68 lakes in Minnesota as the primary "refuge lakes" for tullibee that need protection. We are targeting thirty (30) of these lakes located in Hubbard, Crow Wing, Cass, and Aitkin counties. Many are Minnesota's premier recreational lakes. Fisheries research has shown that healthy watersheds with intact forests are fundamental to good fish habitat.

Due to the high level of interest in the program and its great success to date, we are applying for a Phase IV of this effort. In this phase we will protect strategically important lands with both conservation easements and fee title acquisitions. We will protect 400 acres with conservation easements. The conservation easement partners will include County Soil & Water Districts, MNDNR Fisheries, Minnesota Land Trust and LLAWF, with the Minnesota Land Trust holding the easements. This team will conduct outreach to potential landowners and help evaluate the projects to assure we are prioritizing those projects with the greatest conservation outcomes. In addition, to ensure the best conservation return on the state's investment, landowner willingness to donate a portion of the easement value will be a key component of the parcel's evaluation.

We also propose to secure three fee title acquisitions, totaling 85 acres. The acquisition on Cedar Lake is in Aitkin County, and will be conveyed to the MN DNR as a WMA. It is a 45 acre parcel and includes 3,500 feet of shoreline. The acquisition on Wabedo Lake is in Cass County, and will be conveyed to MN DNR. It is a 20 acre parcel and includes 2,900 feet of shoreline. The acquisition on Washburn Lake is in Cass County and will be conveyed to Cass County. It is a 19 acre parcel and includes 1,400 feet of shoreline on both the lake and a stream adjacent to county land.

How does the plan address habitats that have significant value for wildlife species of greatest conservation need, and/or threatened or endangered species, and list targeted species?

Tullibee (aka cisco) is the preferred forage fish for walleye, northern pike, muskellunge and lake trout. They require cold, well oxygenated waters - a condition most common in lakes with deep water and healthy watersheds. Tullibee populations are the "canary in the coalmine" for three significant threats to Minnesota's sport fisheries: shoreland development, watershed health and climate warming. Deep, cold water lakes with high quality, well-oxygenated waters and natural, undisturbed land cover along the shorelines and within their watersheds will have the best chance to sustain tullibee populations in the face of these threats and will serve as a "refuge" for the tullibee if annual temperatures increase.

Minnesota DNR Fisheries research studied tullibee lakes and designated 68 lakes in Minnesota as primary "refuge lakes" for tullibee that need protection. Thirty (30) of these lakes representing 58% of the designated "refuge" lakes are located in Crow Wing, Aitkin, Cass and Hubbard counties. These lakes are premier recreational and sport fishery lakes. Fisheries research has shown that healthy watersheds with intact forest are fundamental to good fish habitat. MN DNR Fisheries Habitat Plan, states near shore fish habitat affected by shoreland disturbance can impact fisheries. Maintaining good water quality is critical to sustaining tullibeas as determined by the waters oxygen level and nutrient content. Lakeshore development decreases a lakes ability to function as a healthy ecosystem for sport fish and their forage, due to increased runoff, but also through physical alternation by lakeshore owners.

Fisheries Management Plan for Leech Lake, 2016-2020 indicates protection of key spawning areas from development is important to supporting self-sustaining walleye and muskie populations. With the recent challenges at Mille Lacs Lake, Leech Lake has a diversity of shoreland and substrate, as well as its extensive littoral zone that, if protected, provides excellent spawning and nursery habitats for a number of species. Using limited near shore habitat inventory and muskellunge spawning habitat assessments, area fisheries staff has identified key spawning areas to protect.

Describe how the plan uses science-based targeting that leverages or expands corridors and complexes, reduces fragmentation or protects areas identified in the MN County Biological Survey:

Timothy Cross and Peter Jacobson "Landscape factors influencing lake phosphorus concentrations across Minnesota" white paper determined coldwater fish communities are especially vulnerable to eutrophication from increased phosphorus concentrations. Decreases in hypolimnetic oxygen concentrations have direct negative effects on fish that physiologically require (Tullibee) oxygenated cold water to survive, grow and reproduce. Protection is viewed as the most cost effective strategy when applied to watersheds where human activities have not already significantly elevated phosphorus levels.

Peter Jacobson and Mike Duval, "Protecting Watershed of Minnesota Lakes with Private Forest Conservation Easements: A Suggested Strategy", stated that protecting the forests in these watersheds from development is critical for maintaining water quality in these lakes. While large areas of land in forested portions are under public ownership, a considerable amount is also owned by private individuals in some of our most critical lake watersheds. These parcels are increasingly being "split up" and sold. Working forest easements allow sustainable

timber harvest, but protect the land from further development. Modeling by MN DNR Fisheries research unit suggests that total phosphorus concentrations remain near natural background levels when less than 25% of the lakes watershed is disturbed. The tullibee "refuge" lakes have watersheds with less than 25% disturbed land uses and are good candidates for protection. The report referenced high priority lakes could include very deep lakes with exceptional water quality and support coldwater fish populations like tullibee.

Minnesota DNR Fisheries researchers studied tullibee lakes and designated 68 lakes in Minnesota as the primary "refuge lakes" for tullibee. We focused our protection efforts of the highest quality tullibee lakes that will require modest to moderate levels of land protection to achieve 75% protection levels. Protecting the habitats of tullibee "refuge" lakes along the shoreline and surrounding forest lands is essential to a sustained sport fishery.

One "Long Range Plan for Muskellunge 2020" objective is to maintain critical habitat so that natural and introduced muskellunge populations are preserved. Protecting muskellunge spawning and nursery habitats by purchasing aquatic management areas on native waters or stocked waters with documented natural reproduction would receive the highest priority.

Which two sections of the Minnesota Statewide Conservation and Preservation Plan are most applicable to this project?

- H1 Protect priority land habitats
- H2 Protect critical shoreland of streams and lakes

Which two other plans are addressed in this program?

- Long Range Plan for Fisheries Management
- Long Range Plan for Muskellunge and Large Northern Pike Management Through 2020

Which LSOHC section priorities are addressed in this program?

Northern Forest

- Protect shoreland and restore or enhance critical habitat on wild rice lakes, shallow lakes, cold water lakes, streams and rivers, and spawning areas

Does this program include leveraged funding?

-

Non-OHF Appropriations

Year	Source	Amount
ML2015	ENRTF	30,000
ML2010	ENRTF	76,200

How will you sustain and/or maintain this work after the Outdoor Heritage Funds are expended?

LLAWF and MLT are long standing conservation organizations that do not depend on Outdoor Heritage Funds to sustain or maintain our work. The majority of financial support for both LLAWF and MLT must be raised on an annual basis. The work in this proposal allows both organizations to enhance and accelerate ongoing conservation

efforts in North Central Minnesota; these grant funds will not substitute for or supplant other funding sources.

The fee-title acquisition will be owned and managed by the MN Dept of Natural Resources. The Minnesota Land Trust will hold the conservation easements acquired. The land protected through these conservation easements will be sustained through the best standards and practices for conservation easement stewardship. The Minnesota Land Trust is a nationally-accredited land trust with a very successful stewardship program that includes annual property monitoring, effective records management, addressing inquiries and interpretations, tracking changes in ownership, investigating potential violations and defending the easement in case of a true violation. In addition, MLT encourages landowners to undertake active ecological management of their properties, provides them with habitat management plans, and works with them over time to secure resources (expertise and funding) to undertake these activities over time.

Actions to Maintain Project Outcomes

Year	Source of Funds	Step 1	Step 2	Step 3
2018 and beyond	Outdoor Heritage Fund and LLAWF / MLT funds	secure easement and associated documents, including habitat management plans where appropriate	establish individual monitoring plans, annually monitor easement	Enforce easements through stewardship programs as necessary

Activity Details

Requirements

If funded, this program will meet all applicable criteria set forth in MS 97A.056?

Yes

Will local government approval be sought prior to acquisition?

Yes

Is the land you plan to acquire (fee title) free of any other permanent protection?

Yes

Is the land you plan to acquire (easement) free of any other permanent protection?

Yes

Who will manage the easement?

Minnesota Land Trust

Who will be the easement holder?

Minnesota Land Trust

Land Use

Will there be planting of any crop on OHF land purchased or restored in this program?

No

Is this land currently open for hunting and fishing?

No

Will the land be open for hunting and fishing after completion?

Yes

Describe any variation from the State of Minnesota regulations:

We do not anticipate any variations.

Who will eventually own the fee title land?

Cass County
MN DNR

Will the eased land be open for public use?

No

Are there currently trails or roads on any of the proposed acquisitions?

Yes

Describe the types of trails or roads and the allowable uses:

Most conservation easements are established on private lands, many of which have driveways, field roads and trails located on them. Often, these established trails and roads are permitted in the terms of the easement and can be maintained for personal use if their use does not significantly impact the conservation values of the property. Creation of new roads/trails or expansion of existing ones is not allowed.

Trails used for timber management purposes exist on the properties to be purchased in fee, and will continue to be used as such by Cass County and the MN DNR after acquisition. No new trails will be developed. All forest roads are considered open to motorized travel unless posted closed with County Board or MN DNR consent. Motorized and non-motorized use is allowed.

Will the trails or roads remain and uses continue to be allowed after OHF acquisition?

Yes

How will maintenance and monitoring be accomplished?

Conservation Easements: Existing trails and roads for easement properties are identified in the project baseline report and will be monitored annually as part of the Land Trust's stewardship and enforcement protocols. Maintenance of permitted roads/trails in line with the terms of the easement will be the responsibility of the landowner.

Fee Acquisition: For fee title transactions involving Cass County and the MN DNR, road and trail maintenance is done on an as-needed basis while monitoring is completed by staff forester.

Will new trails or roads be developed or improved as a result of the OHF acquisition?

No

Timeline

Activity Name	Estimated Completion Date
Landowner outreach, consultation, technical assistance and easement preparation	ongoing through June 2021
Obtain agreements/commitments on 85 acres of targeted	June 30, 2021

tullibee refuge watershed parcels via three fee title acquisitions. Two parcels will be conveyed to MN DNR and one parcel will be conveyed to Cass County.	
Protect 400 acres on targeted riparian and forested watershed parcels via conservation easement	June 30 2021
Manage, monitor and enforce conservation easements	ongoing in perpetuity
Close on 85 acres of targeted tullibee refuge watershed parcels via three fee title acquisitions. Two parcels will be conveyed to MN DNR and one parcel will be conveyed to Cass County.	June 30, 2022

Date of Final Report Submission: 10/30/2021

Budget

Budget reallocations up to 10% do not require an amendment to the Accomplishment Plan.

Grand Totals Across All Partnerships

Item	Funding Request	Antic. Leverage	Leverage Source	Total
Personnel	\$145,000	-	-	\$145,000
Contracts	\$24,000	-	-	\$24,000
Fee Acquisition w/ PILT	\$799,000	\$93,600	Cedar Lake Conservancy, Lake Association	\$892,600
Fee Acquisition w/o PILT	\$32,500	\$3,600	County	\$3,600
Easement Acquisition	\$1,380,000	\$330,000	-, Landowner donation	\$1,710,000
Easement Stewardship	\$120,000	-	-	\$120,000
Travel	\$9,000	-	-	\$9,000
Professional Services	\$185,600	-	-	\$185,600
Direct Support Services	\$56,400	-	-	\$56,400
DNR Land Acquisition Costs	\$28,000	-	-	\$28,000
Capital Equipment	-	-	-	-
Other Equipment/Tools	\$4,000	-	-	\$4,000
Supplies/Materials	\$500	-	-	\$500
DNR IDP	\$17,000	-	-	\$17,000
Grand Total	\$2,801,000	\$427,200	-	\$3,195,700

Partner: Leech Lake Area Watershed Foundation**Totals**

Item	Funding Request	Antic. Leverage	Leverage Source	Total
Personnel	\$25,000	-	-	\$25,000
Contracts	\$4,000	-	-	\$4,000
Fee Acquisition w/ PILT	\$799,000	\$93,600	Cedar Lake Conservancy, Lake Association	\$892,600
Fee Acquisition w/o PILT	\$32,500	\$3,600	County	\$3,600
Easement Acquisition	-	-	-	-
Easement Stewardship	-	-	-	-
Travel	\$1,000	-	-	\$1,000
Professional Services	\$74,000	-	-	\$74,000
Direct Support Services	\$24,000	-	-	\$24,000
DNR Land Acquisition Costs	\$28,000	-	-	\$28,000
Capital Equipment	-	-	-	-
Other Equipment/Tools	-	-	-	-
Supplies/Materials	\$500	-	-	\$500
DNR IDP	\$17,000	-	-	\$17,000
Grand Total	\$1,005,000	\$97,200	-	\$1,069,700

Personnel

Position	Annual FTE	Years Working	Funding Request	Antic. Leverage	Leverage Source	Total
Conservation	0.33	3.0	\$25,000	-	-	\$25,000

Partner: Minnesota Land Trust**Totals**

Item	Funding Request	Antic. Leverage	Leverage Source	Total
Personnel	\$120,000	-	-	\$120,000
Contracts	\$20,000	-	-	\$20,000
Fee Acquisition w/ PILT	-	-	-	-
Fee Acquisition w/o PILT	-	-	-	-
Easement Acquisition	\$1,380,000	\$330,000	Landowner donation	\$1,710,000
Easement Stewardship	\$120,000	-	-	\$120,000
Travel	\$8,000	-	-	\$8,000
Professional Services	\$111,600	-	-	\$111,600
Direct Support Services	\$32,400	-	-	\$32,400
DNR Land Acquisition Costs	-	-	-	-
Capital Equipment	-	-	-	-
Other Equipment/Tools	\$4,000	-	-	\$4,000
Supplies/Materials	-	-	-	-
DNR IDP	-	-	-	-
Grand Total	\$1,796,000	\$330,000	-	\$2,126,000

Personnel

Position	Annual FTE	Years Working	Funding Request	Antic. Leverage	Leverage Source	Total
Protection Staff - MLT	0.33	3.0	\$120,000	-	-	\$120,000

Amount of Request: \$2,801,000

Amount of Leverage: \$427,200

Leverage as a percent of the Request: 15.25%

DSS + Personnel: \$201,400

As a % of the total request: 7.19%

Easement Stewardship: \$120,000

As a % of the Easement Acquisition: 8.7%

How will this program accommodate the reduced appropriation recommendation from the original proposed requested amount?

Grant outputs have been reduced proportionate to the award amount.

Describe and explain leverage source and confirmation of funds:

Minnesota Land Trust and Leech Lake Area Watershed Foundation encourage landowners to donate conservation easement value. Specifically, sources of leverage in this budget include landowner donation of easement value (\$330,000). Fee title acquisition leverage (\$97,200) includes landowner, lake association, and Cass County donations.

Contracts

What is included in the contracts line?

No. Funds allocated to the contract line item are for the writing of habitat management plans for easement properties.

Easement Stewardship

What is the number of easements anticipated, cost per easement for stewardship, and explain how that amount is calculated?

Travel

Does the amount in the travel line include equipment/vehicle rental?

No

Explain the amount in the travel line outside of traditional travel costs of mileage, food, and lodging

I understand and agree that lodging, meals, and mileage must comply with the current MMB Commissioner Plan:

No

Direct Support Services

How did you determine which portions of the Direct Support Services of your shared support services is direct to this program?

Like all conservation entities, the Minnesota Land Trust & Leech Lake Area Watershed Foundation have direct support expenses which are essential to complete a conservation project, which include such costs as administrative support staff, office space, printing and office supplies. This proposal accounts for these critical expenses which are consistent with the Land Trust's current application for a federal indirect expense rate. LLAWF calculated using similar methodology and will be matching our indirect through fundraising.

Federal Funds

Do you anticipate federal funds as a match for this program?

No

Output Tables

Acres by Resource Type (Table 1)

Type	Wetland	Prairie	Forest	Habitat	Total Acres
Restore	0	0	0	0	0
Protect in Fee with State PILT Liability	0	0	0	66	66
Protect in Fee w/o State PILT Liability	0	0	0	19	19
Protect in Easement	0	0	0	400	400
Enhance	0	0	0	0	0
Total	0	0	0	485	485

Total Requested Funding by Resource Type (Table 2)

Type	Wetland	Prairie	Forest	Habitat	Total Funding
Restore	-	-	-	-	-
Protect in Fee with State PILT Liability	-	-	-	\$924,500	\$924,500
Protect in Fee w/o State PILT Liability	-	-	-	\$70,500	\$70,500
Protect in Easement	-	-	-	\$1,806,000	\$1,806,000
Enhance	-	-	-	-	-
Total	-	-	-	\$2,801,000	\$2,801,000

Acres within each Ecological Section (Table 3)

Type	Metro/Urban	Forest/Prairie	SE Forest	Prairie	N. Forest	Total Acres
Restore	0	0	0	0	0	0
Protect in Fee with State PILT Liability	0	0	0	0	66	66
Protect in Fee w/o State PILT Liability	0	0	0	0	19	19
Protect in Easement	0	0	0	0	400	400
Enhance	0	0	0	0	0	0
Total	0	0	0	0	485	485

Total Requested Funding within each Ecological Section (Table 4)

Type	Metro/Urban	Forest/Prairie	SE Forest	Prairie	N. Forest	Total Funding
Restore	-	-	-	-	-	-
Protect in Fee with State PILT Liability	-	-	-	-	\$924,500	\$924,500
Protect in Fee w/o State PILT Liability	-	-	-	-	\$70,500	\$70,500
Protect in Easement	-	-	-	-	\$1,806,000	\$1,806,000
Enhance	-	-	-	-	-	-
Total	-	-	-	-	\$2,801,000	\$2,801,000

Average Cost per Acre by Resource Type (Table 5)

Type	Wetland	Prairie	Forest	Habitat
Restore	-	-	-	-
Protect in Fee with State PILT Liability	-	-	-	\$14,007
Protect in Fee w/o State PILT Liability	-	-	-	\$3,710
Protect in Easement	-	-	-	\$4,515
Enhance	-	-	-	-

Average Cost per Acre by Ecological Section (Table 6)

Type	Metro/Urban	Forest/Prairie	SE Forest	Prairie	N. Forest
Restore	-	-	-	-	-
Protect in Fee with State PILT Liability	-	-	-	-	\$14,007

Protect in Fee w/o State PILT Liability	-	-	-	-	\$3,710
Protect in Easement	-	-	-	-	\$4,515
Enhance	-	-	-	-	-

Target Lake/Stream/River Feet or Miles

1 Mile

Outcomes

Programs in the northern forest region:

- Other ~

Parcels

For restoration and enhancement programs ONLY: Managers may add, delete, and substitute projects on this parcel list based upon need, readiness, cost, opportunity, and/or urgency so long as the substitute parcel/project forwards the constitutional objectives of this program in the Project Scope table of this accomplishment plan. The final accomplishment plan report will include the final parcel list.

Parcel Information

Sign-up Criteria?

No

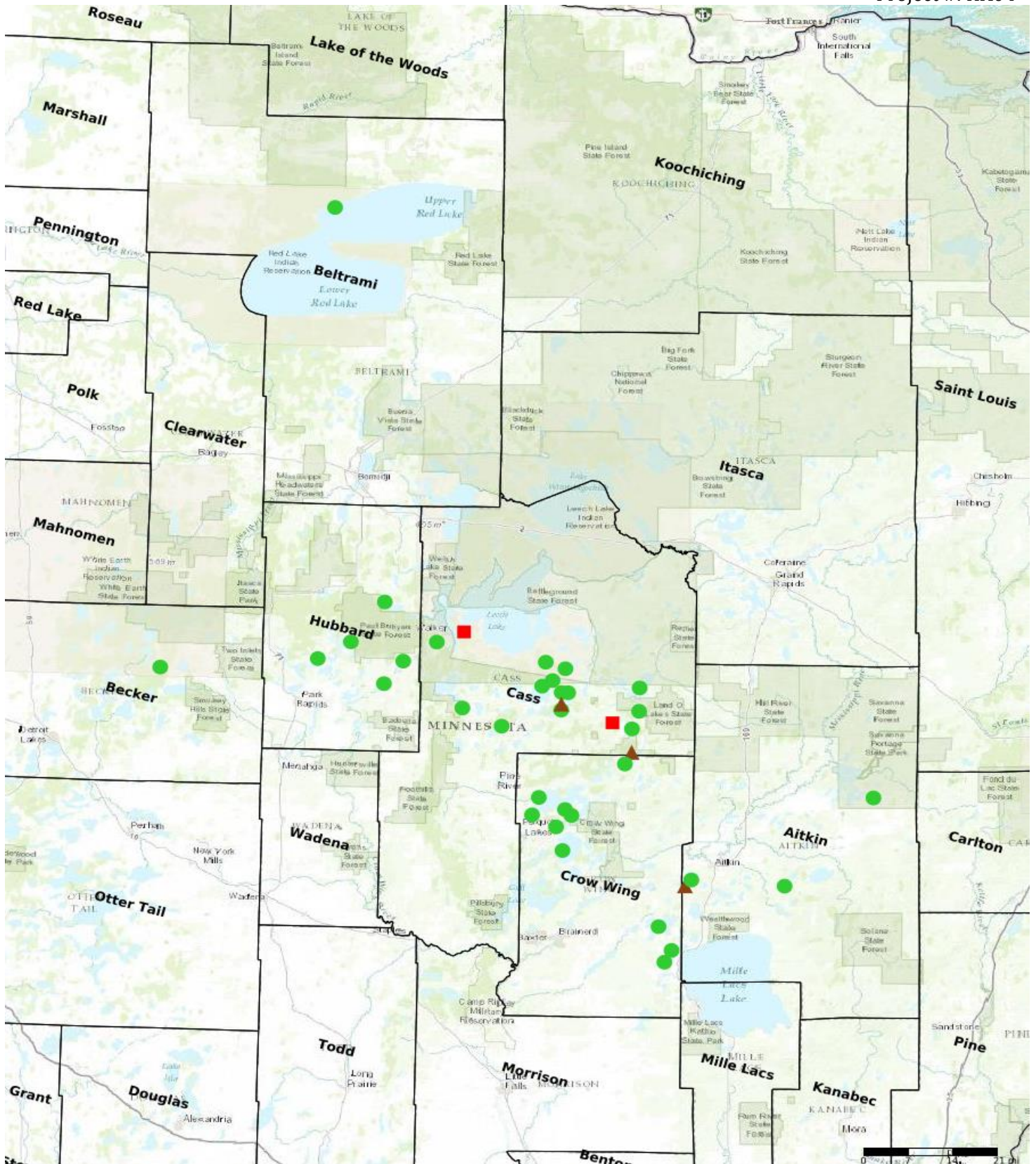
Explain the process used to identify, prioritize, and select the parcels on your list:

Protect Parcels

Name	County	TRDS	Acres	Est Cost	Existing Protection
Cedar Lake watershed	Aitkin	04627207	46	\$699,000	No
Cedar Lake (Watkins)	Aitkin	04627205	16	\$23,500	No
Round Lake	Aitkin	04923225	0	-	No
Long Lake	Aitkin	04625210	0	\$0	No
Thunder Lake (Steiner)	Cass	14026203	20	\$0	No
Shurd Lakes (YMCA)	Cass	14028210	102	\$150,000	No
Three Island Lake (Vogel-Knittle)	Cass	14128217	347	\$6,500	No
Little Boy Lake (YMCA)	Cass	14028211	70	\$457,000	No
Washburn Lake	Cass	13926209	0	-	No
Long Lake	Cass	14128223	0	-	No
Stony Lake	Cass	14030230	50	\$250,000	No
Leech Lake - Agency Bay	Cass	14230219	0	\$0	No
Wabedo Lake (Schwartz)	Cass	14028227	28	\$71,750	No
Washburn Lake watershed	Cass	13927201	19	\$50,000	No
Bass Lake	Cass	14026227	0	-	No
Girl Lake	Cass	14128233	0	-	No
Deep Portage	Cass	13929207	0	-	No
Long Lake	Cass	14231233	0	-	No
Women Lake	Cass	14028206	0	-	No
Big Trout	Crow Wing	13728223	0	-	No
Pelican Lake	Crow Wing	13628227	0	-	No
Lower Hay Lake	Crow Wing	13729225	0	\$0	No
Kenny Lake	Crow Wing	04428202	0	\$0	No
Star Lake (United Methodist Church)	Crow Wing	13728225	80	\$253,600	No
Crooked Lake	Crow Wing	04528216	0	-	No
Borden Lake	Crow Wing	04428215	0	-	No
Roosevelt Lake	Crow Wing	13826208	0	-	No
Whitefish Lake	Crow Wing	13728207	0	-	No
Ossawinamakee Lake	Crow Wing	13628204	0	-	No
Kabekona Lake (Rogness)	Hubbard	14332230	21	\$9,750	No
Big Sand Lake	Hubbard	14138228	0	-	No
Eleventh Crow Wing Lake	Hubbard	14132215	0	-	No
Spearhead Lake	Hubbard	15434223	0	-	No
Blue Lake (Smith)	Hubbard	14134216	92	\$469,000	No
Big Mantrap Lake	Hubbard	14233232	140	\$750,000	No
Ninth Crow Wing Lake	Hubbard	14032206	0	-	No

Protect Parcels with Buildings

Name	County	TRDS	Acres	Est Cost	Existing Protection	Buildings	Value of Buildings
Roosevelt Lake (Stevens)	Cass	13926233	8	\$28,000	No	2	-
Wabedo Lake watershed	Cass	14028222	20	\$235,000	No	2	\$500



- Protect in Easement
- ▲ Protect in Fee with PILT
- Protect in Fee W/O PILT
- ★ Restore
- ✕ Enhance
- ⊕ Other

**Parcel Map
Fisheries Habitat Protection on Strategic North
Central Minnesota Lakes - Phase IV
(Data Generated From Parcel List)**

